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STATE OF ARIZONA

NOV 1 8 1994

DEPARTMENT OF ARIZONA

DEPARTMENT OF INSURANCE By

In the Matter of:

PIONEER LIFE INSURANCE
COMPANY OF ILLINOIS,

Docket No.: 8611

CONSENT ORDER

Respondent.

A market conduct examination was made of Pioneer Life Insurance Company of Illinois (hereinafter "Respondent") by a Market Conduct Examiner for the Arizona Department of Insurance (hereinafter "the Department"). Said market conduct examination covered the time period of January 1, 1989, through June 30, 1991. Based upon the examination results, the Department is prepared to issue a Notice of Hearing alleging that Respondent has violated certain provisions of Title 20, Arizona Revised Statutes (hereinafter "A.R.S.") Sections 20-461 and 20-462, and the Arizona Administrative Code (hereinafter "A.A.C.") Rules 4-14-215, 4-14-606 and 4-14-801, as set forth below in the Findings of Fact and Conclusions of Law. Respondent wishes to resolve this matter without formal adjudicative proceedings and hereby agrees to a Consent Order.

The Director of Insurance of the State of Arizona (hereinafter "the Director") enters the following Findings of Fact and Conclusions of Law, which are neither admitted nor denied by Respondent, and issues the following Order:

FINDINGS OF FACT

- 1. Respondent is authorized to transact life and disability insurance in the State of Arizona pursuant to a Certificate of Authority issued by the Director.
- 2. The Examiner was authorized by the Director to conduct a market conduct examination of Respondent and has prepared a report entitled Report of Examination of the Market Conduct Affairs of Pioneer Life Insurance Company (hereinafter "the Report"). The period covered by the on-site examination was January 1, 1989, through June 30, 1991.
- 3. The Examiner reviewed 51 claims-related complaints filed with the Department against Respondent. Of the complaints reviewed by the Examiner, Respondent had failed to respond to the Department within 15 working days of receiving the complaint from the Department in nine (18%) of the files.
- 4. The Examiner reviewed seven replacement life insurance policies issued by Respondent. Of the seven replacement policies reviewed:
 - a. two files failed to include a signed statement submitted by the agent concerning whether replacement was or was not involved in the transaction;
 - b. four files failed to contain the required notice from the agent to the applicant regarding the replacement of life insurance; and
 - c. one file failed to include notification to the existing insurer within three working days of the possibility of replacement.

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- 5. The Examiner reviewed 106 Medicare supplement policies, 67 of which involved the replacement of Medicare supplement insurance policies by Respondent. Of the Medicare supplement policies reviewed:
 - a. two policy files failed to include the necessary replacement notice;
 - b. seventeen policy files indicated that the correct "Replacement Notice" had not been given to the applicant;
 - c. two policy files failed to include a list by the agent of policies still in force;
 - d. seven policy files failed to include a list by the agent of policies sold in the past five years and no longer in force;
 - e. twenty-eight policy files indicated that commission rates for the first year exceeded more than 200% of commission rates for the second year and/or failed to maintain level commissions during the entire renewal period;
 - f. ten policy files indicated that commissions were paid at a higher rate than the renewal rate when replacement of an existing Medicare supplement policy was involved;
 - g. two policy files indicated that first-year commissions were paid on increases in premiums while no comparison of benefits form was obtained;
 - h. sixteen replacement policy files lacked the required comparison of benefits form; and

- i. two policy files indicated that the applicant had existing Medicare supplement, but Respondent and/or its agents failed to ascertain whether there would be a duplication of benefits.
- 6. The Examiner reviewed 5 of the 14 Arizona death claims paid by Respondent during the examination period.
- 7. The Examiner reviewed 352 Arizona accident and health claims paid by Respondent during the examination period. Reviewed claim files included 204 Medicare supplement claims (Illinois Office), 27 claims under senior products and others (Illinois Office), and 121 Underage Association claims (Texas Office). As to the paid accident and health claims reviewed, Respondent:
 - a. failed to acknowledge receipt of notification of the claim within ten working days in 102 claim files (29%);
 - b. failed to notify the claimant of the acceptance or denial of the claim within 15 working days after receiving the proof of loss in 109 claim files (31%); and
 - c. failed to pay interest on claims paid more than 30 days after the receipt of proof of loss from first-party claimants in 59 claim files (17%).
- 8. The Examiner reviewed 196 Arizona accident and health claims closed by Respondent without payment during the examination period. Reviewed claim files included 101 Medicare supplement claims (Illinois Office), 12 claims under senior products and others (Illinois Office), and 83 Underage

Association claims (Texas Office). As to the reviewed accident and health claims closed by Respondent without payment, Respondent:

- a. failed to acknowledge receipt of notification of the claim within ten working days in 70 claim files (36%); and
- b. failed to notify the claimant of the acceptance or denial of the claim within 15 working days after receiving the proof of loss in 61 claim files (31%).

CONCLUSIONS OF LAW

- 1. The Director has jurisdiction in this matter.
- 2. The failure of Respondent to respond within 15 working days of receipt of a complaint from the Department violates A.A.C. R4-14-801(E)(2).
- 3. The failure by Respondent's agents to provide required notices to the applicant regarding the replacement of life insurance constitutes violations of A.A.C. R4-14-215(E)(1)(b), R4-14-215(E)(2)(a), and R4-14-215(F)(3)(a).
- 4. The failure by Respondent and/or its agents to provide a notice to the existing carrier within three working days of the possibility of replacement of the coverage constitutes a violation of A.A.C. R4-14-215(E)(1)(a).
- The failure by Respondent and/or its agents to 5. required notices to the applicant regarding the provide supplement insurance constitutes replacement of Medicare violations of A.A.C. R4-14-606(C).

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- 6. Respondent's commission rate structures for supplement insurance during the examination period violate A.A.C. R4-14-606(I).
- 7. The failure by Respondent to acknowledge receipt of notification of a claim within ten working days of receipt of said notification unless the claim is paid within that time period constitutes violations of A.A.C. R4-14-801(E)(1) A.R.S. \S 20-461(A)(2).
- The failure by Respondent to notify the claimant 8. of acceptance or denial of the claim within 15 working days after receiving the proof of loss constitutes violations of A.A.C. R4-14-801(G)(1)(a) and A.R.S. § 20-461(A)(6).
- The failure by Respondent to pay interest to a first-party claimant where the subject claim was not paid within 30 days after receipt of the proof of loss constitutes 61 violations of A.R.S. Section 20-462(A).
- all other 10. Grounds exist for the entry of provisions of the following Order.

ORDER

Respondent having admitted the jurisdiction of the Director to enter the Order set forth herein, having waived the Notice of Hearing and the hearing, having waived any and all rights to appeal this Order, and having consented to the entry of the Order set forth hereinafter, and there being no just reason for delay:

IT IS HEREBY ORDERED THAT:

Respondent shall respond to the Department within 15 working days of receipt of a consumer complaint; provide

required notices to the applicant regarding the replacement of life insurance; provide required notices to the applicant regarding the replacement of Medicare supplement insurance; acknowledge receipt of notification of a claim within ten working days of receipt of said notification unless the claim is paid within that time; notify the claimant of acceptance or denial of the claim within 15 working days after receiving a satisfactory proof of loss and pay interest to a first-party claimant where the subject claim was not paid within 30 days after receipt of the proof of loss.

- 2. Respondent shall develop a written action plan acceptable to the Department to monitor and ensure strict compliance with the claims processing requirements of A.R.S. Sections 20-461 and 20-462, and A.A.C. R4-14-801.
- 3. Respondent shall develop a written action plan acceptable to the Department to monitor and ensure strict compliance with the procedures for the replacement of life insurance policies as set forth in A.A.C. R4-14-215.
- 4. Respondent shall develop a written action plan acceptable to the Department to monitor and ensure strict compliance with the procedures for the issuance and replacement of Medicare supplement insurance policies as set forth in A.A.C. R4-14-606. {Now A.A.C. R4-14-1101 et seq}
- 5. Within 30 days of the filed date of this Report, Respondent shall pay to the 64 claimants cited in the Findings of Fact, 6(c) and 7(c) above, interest on the amounts of their claims which were unpaid on the 30th day after Respondent's receipt of proofs of loss containing all information necessary

for claims adjudication. Interest shall be paid at the rate of ten percent (10%) per annum calculated from the date the claim was received by Respondent to the date the claim was paid. This payment shall be accompanied by a letter to the insured acceptable to the Director. A list of payments, giving the name and address of each party to whom they were made, the base amount, the amount of interest paid or credited, and the date of payment shall be provided to the ADOI when all payments have been made.

- 6. The Department shall be permitted, through an authorized representative, to verify that Respondent has complied with all provisions of this Order, and the Director may separately order Respondent to comply.
- 7. Respondent shall pay a civil penalty of TWENTY THOUSAND DOLLARS (\$20,000) to the Director for remission to the State Treasurer for deposit to the State General Fund in accordance with A.R.S. Section 20-220(B). Said civil penalty shall be provided to the Administrative Law Division of the Department on or before November 15, 1994.

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8. The Report of Market Conduct Examination as of June 30, 1991, to include Respondent's June 18, 1993, June 28, 1993, and August 9, 1993, responses to the Report, shall be filed with the Department as of the effective date of this Order.

DATED at Phoenix, Arizona, this <u>18th</u> day of <u>November</u>, 1994.

CHRIS HERSTAM
Director of Insurance

CONSENT TO ORDER

- 1. Respondent, PIONEER LIFE INSURANCE COMPANY OF ILLINOIS, has reviewed the foregoing Order.
- 2. Respondent is aware of its right to a hearing in this matter at which hearing Respondent may be represented by counsel, present evidence and cross-examine witnesses. Respondent has irrevocably waived its right to such public hearing and to any court appeals relating thereto.
- 3. Respondent admits the jurisdiction of the Director of Insurance, State of Arizona, and consents to the entry of this Order.
- 4. Respondent states that no promise of any kind or nature whatsoever was made to induce it to enter into this Order and that it has entered into this Order voluntarily.
- 5. It is acknowledged and agreed by the Respondent on the one hand and the Department on the other hand, that entry of this Consent Order is not an admission of any fault or liability whatsoever by Respondent or any person, firm, corporation or association, but is entered into to settle the disouted contentions hereinabove referenced.
- 6. Respondent acknowledges that the acceptance of this Order by the Director of Insurance, State of Arizona, is solely for the purpose of settling this litigation against it and does not preclude any other agency or officer of this State or any subdivision thereof from instituting other civil or criminal proceedings as may be appropriate now or in the future.

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November 11, 1994 By: Themale & Begyly Parsivers											
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COPY of the foregoing mailed/delivered 18th this day of November , 1994, to: 2 Gay Ann Williams 3 Deputy Director Gregory Y. Harris 4 Chief Administrative Law Judge Erin Klüg 5 Manager Market Conduct Examinations Division Saul Saulson Supervisor Examinations Section Shirley Polzin 8 Supervisor Life and Disability Section 9 Deloris E. Williamson Assistant Director 10 Rates & Regulations Division Gary Torticill 11 Assistant Director and Chief Financial Examiner Corporate & Financial Affairs Division 12 Cathy O, Neil Assistant Director 13 Consumer Services and Investigations Mary Butterfield (L&D Orders only) 14 Manager Health Policy Division 15 DEPARTMENT OF INSURANCE 16 2910 North 44th Street, Suite 210 Phoenix, AZ 85018 17 Kathy A. Steadman, Esq. 18 Low & Childers P.C. 1221 East Osborn Road, Suite 104 19 Phoenix, Arizona 85014 20 21 22 23 24 25

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